



PARLIAMENT OF UGANDA

**REPORT OF THE COMMITTEE ON PUBLIC SERVICE AND LOCAL  
GOVERNMENT  
ON**

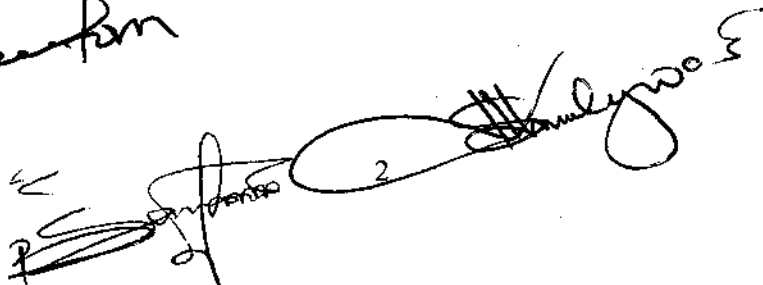
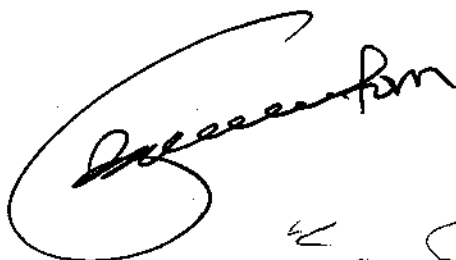
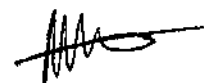
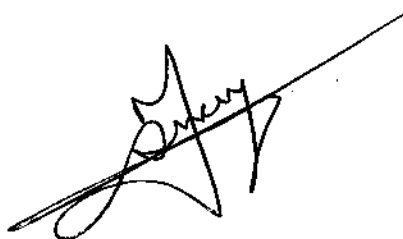
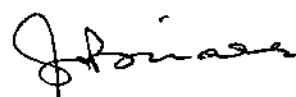
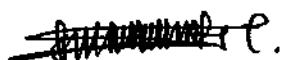
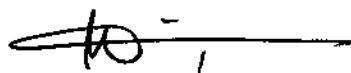
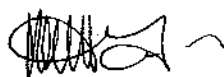
**THE DIVERSION OF THE SEVENTEEN MILLION SHILLINGS FOR THE  
PARISH DEVELOPMENT MODEL FUNDS IN THE FY 2021/22**

OFFICE OF THE CLERK TO PARLIAMENT  
PARLIAMENT BUILDINGS  
KAMPALA - UGANDA

AUGUST 2022

## LIST OF ACROMYNS AND ABBREVIATIONS

KCCA	Kampala Capital City Authority
MICT &NG	Ministry of ICT and National Guidance
MoLG	Ministry of Local Government
NAADS	National Agriculture Advisory Services
OWC	Operation Wealth Creation
PDM	Parish Development Model
UBOS	Uganda Bureau of Statistics
UWEP	Uganda Women Entrepreneur Programme
YLP	Youth Livelihood Programme



## 1.0 INTRODUCTION.

### Rt. Hon. Speaker

At the 6<sup>th</sup> Sitting of the 1<sup>st</sup> Meeting of the 2<sup>nd</sup> Session of the 11<sup>th</sup> Parliament held on Tuesday 12<sup>th</sup> July 2022, Hon. Olanya Gilbert raised on the floor of Parliament matters of national importance concerning the diversion of the Seventeen million (UGX.17m) of the Parish Development Model for the FY 2021/22 to payments of salaries in Amuru District Local Government. The matter was further expounded by other Members of Parliament that some Parishes in their respective districts have received less funds for the Parish Development Budget. Similar sentiments were raised by Hon. Maurice Kibalya, MP Bugabula South.

Further, during the sitting of Thursday 4<sup>th</sup> August 2022, Hon. Nsamba Patrick, MP Kassanda North raised a matter of National concern; namely that whereas the rain season had commenced requiring farmers to be facilitated with planting materials under the PDM, funds for the purpose had not been released.

On August 11, 2022, the Minister of State for Finance, Planning and Economic Development (Planning), Hon. Lugoloobi Amos, presented a Statement on the Status of Parish Development Model.

Subsequent to the above, the Rt. Hon. Speaker referred the above matters to the Committee on Public Service and Local Government, to interact with the relevant Department of Government on the Matter and report back to the House.

The Committee on Public Service and Local Government has examined the matter in detail, made inquiries and in accordance to Rule 159 and 189, and now begs to present its report with observations and recommendations.

## 1.1 METHODOLOGY

The Committee held consultative meetings, reviewed some literature, consulted relevant laws, and received submissions from the following stakeholders:

- a) Chief Administrative Officer (CAO) Amuru District Local Government
- b) Chief Administrative Officer (CAO) Hoima District Local Government
- c) Chief Administrative Officer (CAO) Kamuli District Local Government
- d) Chief Administrative Officer (CAO) Gomba District Local Government
- e) Chief Administrative Officer (CAO) Gulu District Local Government.
- f) The Committee received a written response from the Minister of Finance, Planning and Economic Development. Titled "Statement on the Status of funding the Parish Development Model for the FY 2021/22 and FY 2022/23"

~~Committee~~

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## 2.0 BACKGROUND

In FY2021/22, Government rolled out the Parish Development Model (PDM) as a National Development Strategy (NDS). The funds to finance the strategy were initially proposed to be mobilized from reallocations towards PRDP, Luwero-Rwenzori Development Programme, NAADs (Seedlings), Agri-Led (OWC), UCDA (Seedlings) as well as amalgamation of existing wealth funds such as Uganda Women Entrepreneur Programme (UWEP) and Youth Livelihood Programme (YLP). UGX. 453 billion was expected to be raised from the amalgamation of this UGX. 404 billion was to be used as revolving fund<sup>1</sup>

## 3.0 OPERATIONALIZATION OF THE PDM STRATEGY IN THE FY 2021/22

Government took decision to kick start the implementation of the PDM in the FY 2021/22 in the District Local Governments (DLGs) with the available resources. This required the fulfillment of a few basic needs at the parishes.

### 3.1 ESTABLISHMENT OF THE RELEVANT STRUCTURES AT THE PARISH LEVEL

Skilled and positive mindset human resources at the Parish level is a very important requirement for the operationalization of the PDM, the Parish Chiefs as the manager of the program at the Parish level. Since government required 10,594 Parish Chiefs in

<sup>1</sup> Ministry of Finance, Planning and Economic Development 2021. Ministerial Statement on the Parish Development Model

total including those already in office; there was need to carry out recruitment for the new Parish Chiefs. As there was need for recruitment to take place, government decided to provide for the staff cost (salaries) for the parish chiefs that would be recruited pending migration of the salaries to the Human Resource category in the FY 2022/23.

### 3.2 SUPPORTIVE LOGISTICS AND EQUIPMENT AT THE PARISH LEVEL TO RUN THE PDM

Government also considered specialized gadgets and equipment/tools to start the operations of the PDM strategy at the parish level. These included the computers (laptops).

### 4.0 BUDGETARY PROVISION FOR PDM FOR THE FY 2021/22

In the FY 2021/22, Parliament appropriated 200 billion for the Parish Development Model to various votes as highlighted in the table below.

**Table1 Appropriated funds for PDM for the FY 2021/22**

	Revolving Funds	Admin costs	Staff costs	Gadgets and Tools	Sub total
District Local Governments	125.39	10.50	28.79	17.89	183.52
KCCA	1.17	0.10	0.27	0.17	1.70
UBOS	-	4.0	-	-	4.00
MoLG	-	2.98	-	-	2.98
MICT & NG	-	-	-	8.80	8.80
<b>Total</b>	<b>126.56</b>	<b>17.58</b>	<b>29.06</b>	<b>26.8</b>	<b>200</b>

Source: MFPED & PBO computations

The above funds were appropriated along the four categories including Revolving funds -UGX.126.56bn, administrative costs - UGX.17.58bn, staff costs- UGX.29.06bn of which these resources were 100 percent earmarked for recruitment and payment of salaries for the newly recruited Parish chiefs and tools and gadgets (mainly computers and IPADS)-UGX.26.8bn highlighted in the table 1 above.

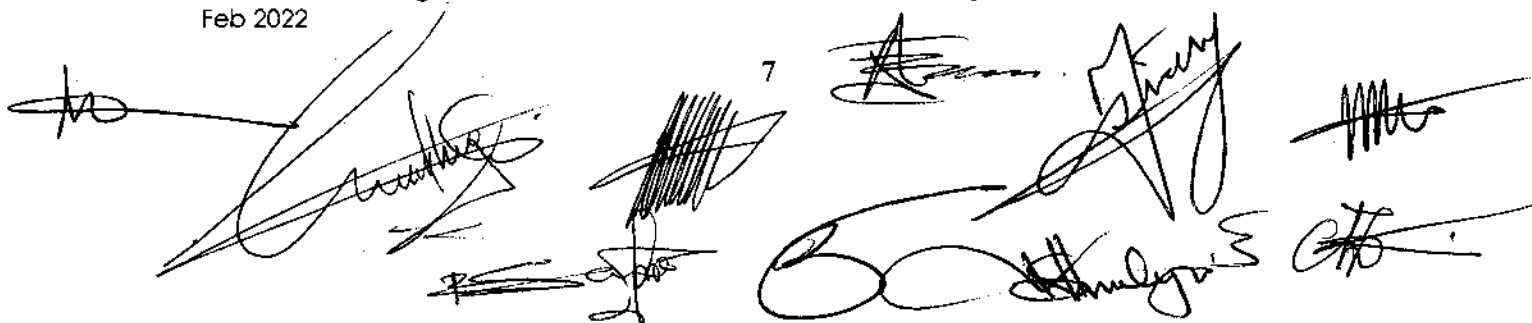
In the FY 2021/22, Government released UGX.200 billion for Parishes in the Country to rollout the implementation of the **PDM (Annex 1 a letter by PS/ST referenced BPD/107/86/02, dated 15<sup>th</sup> February 2022)**<sup>2</sup>. The money released covered four thematic expenditure areas mentioned above and every Parish in each District Local Government was estimated to have received UGX.17,389,081 as revolving funds.

In the same period UGX.34.2bn was passed as supplementary funding and by the end of FY 2021/22 UGX.139.38 bn had been released to the respective local governments that had formed SAACCOs and opened bank accounts. However, according to the letter dated 20<sup>th</sup> May, 2022, the PS/ST wrote to all Accounting Officers instructing them that, following consultation with Key stakeholders on the National roll-out strategy for the Parish Development Model, UGX.18bn that was initially approved under Gadgets and Tools in Local Governments and KCCA, should be repurposed for the Parish Revolving Fund.

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<sup>2</sup> The Second Budget Call Circular on the finalization of the Budget for the FY 2022/23, 15<sup>th</sup> Feb 2022

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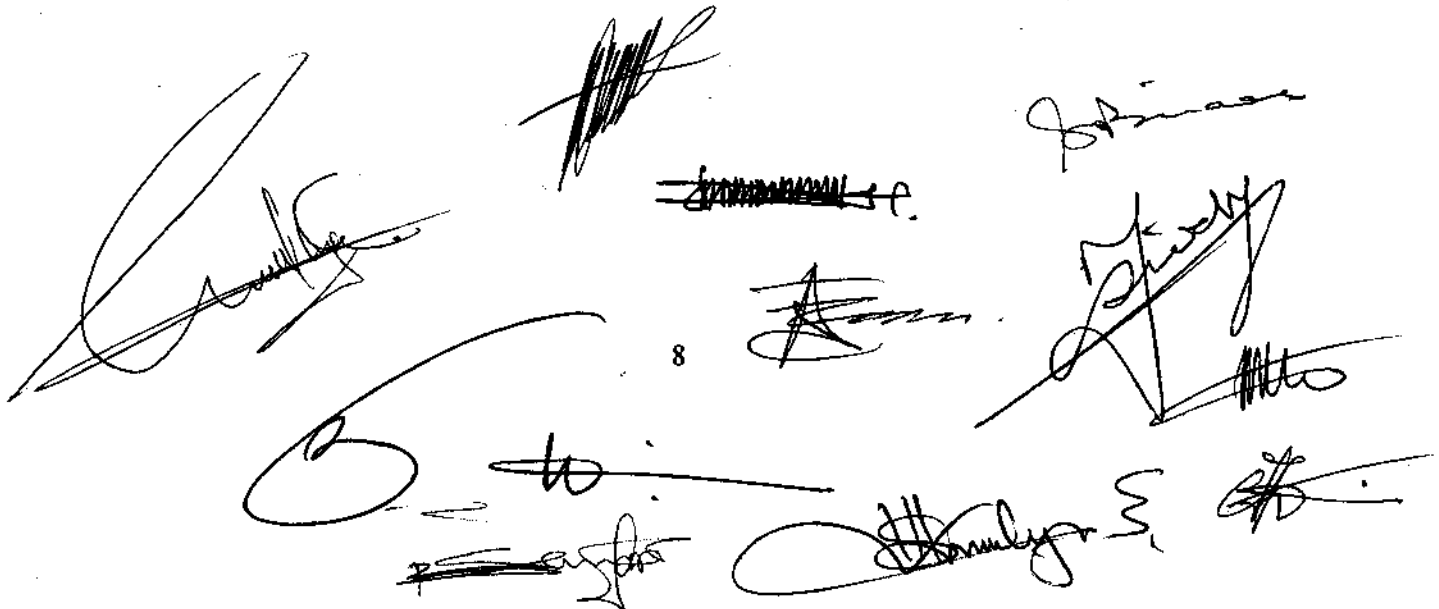
## 5.0 PERFORMANCE & UTILIZATION OF SELECTED DISTRICT LOCAL GOVERNMENTS ON THE PARISH DEVELOPMENT MODEL

This section of the report looks at the performance & utilization of PDM funds by selected District Local Governments.

### 5.1 AMURU DISTRICT LOCAL GOVERNMENT

In the FY 2021/22, Amuru District Local Government had a budget of UGX.1,008,567,113. The Ministry of Finance Planning and Economic Development in the course of the financial year released a total sum of UGX.530,637,919 representing 52 percent o/w UGX. 298,029,926 (43%) was revolving fund.

Amuru District Local Government is comprised of Fifty-eight (58) parishes and according to the instructions to all Accounting Officers by PS/ST each parish was to get UGX.17,389,081. However, each parish got UGX.5,138,441. This was in disregard by the Accounting Officer to follow the instructions in the letter issued by the PS/ST to repurpose UGX.75,189,262 for gadgets and tools towards the Parish Revolving Fund and hence reducing the budget from UGX.6,434,814 to UGX.5,138,441 that each parish was to get on the basis that the resources were to be disbursed equally across all the parishes.



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**Table 2: Showing the performance and Utilization of PDM funds  
Amuru District Local Government for the FY 2021/22**

Item	Annual Budget FY 2021-22	Actual release	% released	Actual expenditure	% spent	Not released	% Not Released
Revolving funds	692,890,315	298,029,926	43.0%	298,029,926	43.0%	394,860,389	57.0%
Administrative Cost	58,032,847	58,032,847	100.0%	58,032,838	100.0%	0	0.0%
Staff cost	159,097,602	99,385,884	62.5%	99,385,884	62.5%	59,711,718	37.5%
Gadget and tools	98,546,349	75,189,262	76.3%	75,189,262	76.3%	23,357,087	23.7%
<b>Total</b>	<b>1,008,567,113</b>	<b>530,637,919</b>	<b>52.6%</b>	<b>530,637,910</b>	<b>52.6%</b>	<b>477,929,194</b>	<b>47.4%</b>
			AVERAGE				
	17,389,088	373,219,188	RF			418,217,476	
		6,434,813	13,645,460			7,210,646	

Source: MFPED, Amuru DLG & PBO Computations

### Observations on Amuru DLG

#### **5.1.1 Alleged misuse of PDM funds to pay salaries**

- i. The Committee observed that, Amuru District Local Government (DLG) had a budget of UGX. 17,389,088 per parish based on the equal sharing on the 58 parishes and these resources were for all the four components budgeted for under Parish Development Model. However, it should be noted that if all the funds directed to the Revolving Fund plus funds for Gadgets and tools were all released to Amuru District Local Government each parish SACCO would receive UGX.13,645,460 not 17million as is being communicated.

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- ii. The Committee also observed that, the Accounting Officer did not follow the instructions in the letter issued by the PS/ST to repurpose UGX. 75,189,262 for gadgets and tools towards the Parish Revolving Fund and hence reducing the share of each parish from UGX.6,434,814 to UGX.5,138,441 on the basis that the resources were to be disbursed equally across all the parishes.
- iii. The Committee further observed that, Amuru District Local Government (DLG) had a budget of UGX. 58,032,847 for administrative cost, which was used for recruitment and partly as salaries for parish chiefs.
- iv. The Accounting Officer informed the Committee that out of the budgeted UGX. 99,385,884 for staff costs, he spent part of it for paying parish chiefs.

### **Recommendation**

The Committee recommends that the Chief Accounting Officer should be audited on the usage of the funds for gadgets and tools that was not repurposed as Revolving Funds.

### **5.2 HOIMA DISTRICT LOCAL GOVERNMENT.**

In the FY 2021/22, Hoima District Local Government had a budget of UGX. 956,399,486. The Ministry of Finance Planning and Economic Development released a total sum of UGX.600,366,756 representing 62.8 percent of which UGX. 234,672,873 (50.9%) was revolving fund.

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Hoima District Local Government is comprised of Fifty-five (55) parishes and according to the instructions to all Accounting Officers, each parish was to get a total of UGX.17,389,081 in the financial year. However, each parish received UGX.7,217,678 as revolving fund. This was in accordance to the instructions in the letter issued by the PS/ST to repurpose UGX.62,299,424 for gadgets and tools towards the Parish Revolving Fund and hence the 100 percent performance on the resources disbursed equally across the parishes.

**Table 3: Showing the performance and Utilization of PDM funds in Hoima District Local Government for the FY 2021/22**

Item	Annual Budget FY2021-22	Actual release	% released	Actual expenditure	% spent	Not released	% Not Released
Revolving funds	656,951,100	334,672,873	50.9%	334,672,873	100%	322,278,227	49%
Administrative Cost	55,131,150	55,131,150	100.0%	55,131,150	100%	0	0.0%
Staff cost	150,868,124	148,263,309	98.3%	127,200,000	85.8%	21,063,309	14.0%
Gadget and tools	93,449,112	62,299,424	66.7%	62,299,424	100%	0	0.0%
<b>TOTAL</b>	<b>956,399,486</b>	<b>600,366,756</b>	<b>62.8%</b>	<b>579,303,447</b>	<b>96.5%</b>	<b>343,341,536</b>	<b>35.9%</b>
	17,389,081	396,972,297	AVERAGE RF			322,278,227	
		7,217,678	13,077,282			5,859,604	

Source: MFPED, Hoima DLG & PBO Computations

### Observations on Hoima DLG

#### 5.2.1 Alleged misuse of PDM funds to pay salaries

- The Committee observed that, Hoima District Local Government (DLG) had a budget of UGX. 17,389,081 per

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parish based on the equal sharing on the 55 parishes and these resources were for all the four components budgeted for under Parish Development Model. However, it should be noted that if all the funds directed to the Revolving Fund plus funds for Gadgets and tools were all released to Hoima District Local Government each parish SACCO would receive UGX.13,077,282.

- ii. The Committee observed that, the Hoima Accounting Officer followed the instructions in the letter issued by the PS/ST to repurpose UGX. 62,299,424 for gadgets and tools towards the Parish Revolving Fund and hence the 100 percent performance on the resources disbursed across the parishes.
- iii. The Committee also observed that although Hoima District Local Government had paid all the 55 parish SACCO's through their respective bank Accounts UGX. 21,063,309 belonging to three (3) PDM SACCOs bounced due to errors in the account details of the 3 PDM SACCOs. This was returned to Treasury.
- iv. The Committee further observed that, Hoima District Local Government did not divert any of the PDM funds for payment of salaries since they had an allocation of UGX. 55,131,150 meant for that purpose and was released 100 percent.

### 5.3 KAMULI DISTRICT LOCAL GOVERNMENT

In the FY 2021/22, Kamuli District Local Government had a budget of UGX. 1,391,217,054. The Ministry of Finance Planning and Economic Development released a total sum of UGX.828,276,431

representing 59.5 percent of which UGX. 447,855,390 (46.9%) was revolving fund.

Kamuli District Local Government is comprised of seventy-nine (79) parishes and according to the instructions to all Accounting Officers, each parish was to get a total of UGX.17,609,203 in the financial year. However, each parish received UGX.6,816,110 as revolving fund. This was in accordance to the instructions in the letter issued by the PS/ST to repurpose UGX.90,617,324 for gadgets and tools towards the Parish Revolving Fund and hence the 100 percent performance on the resources disbursed equally across the parishes.

**Table 4: Showing the performance and Utilization of PDM funds in Kamuli District Local Government for the FY 2021/22**

Item	Annual Budget FY2021-22	Actual release	% released	Actual expenditure	% spent	Not released	% Not Released
Revolving funds	955,710,780	447,855,390	46.9%	447,855,390	100%	507,855,390	53.1%
Administrative Cost	80,045,309	80,045,309	100%	80,045,309	100%	0	0.0%
Staff cost	219,444,969	209,758,408	95.6%	191,875,208	91.5%	9,686,561	4.4%
Gadget and tools	135,925,996	90,617,324	66.7%	90,617,324	100%	45,308,672	33.3%
<b>TOTAL</b>	<b>1,391,127,054</b>	<b>828,276,431</b>	<b>59.5%</b>	<b>810,393,231</b>	<b>97.8%</b>	<b>562,850,623</b>	<b>40.5%</b>
	<b>17,609,203</b>	<b>538,472,714</b>	<b>AVERAGE RF</b>			<b>553,164,062</b>	
		<b>6,816,110</b>	<b>13,818,187</b>			<b>7,002,076</b>	

Source: MFPED, Kamuli DLG & PBO Computations

## **Observations on Kamuli DLG**

### **5.3.1 Alleged misuse of PDM funds to pay salaries**

- i. The Committee observed that, Kamuli District Local Government (DLG) had a budget of UGX. 17,609,203 per parish based on the equal sharing on the 79 parishes and these resources were for all the four components budgeted for under Parish Development Model. However, it should be noted that if all the funds directed to the Revolving Fund plus funds for Gadgets and tools were all released to Kamuli District Local Government each parish SACCO would receive UGX.13,818,187.
- ii. It's also observed that, the Kamuli Accounting Officer followed the instructions in the letter issued by the PS/ST to repurpose UGX. 90,617,324 for gadgets and tools towards the Parish Revolving Fund and hence the 100 percent performance on the resources disbursed across the parishes.
- iii. The Committee further observed that, Kamuli District Local Government did not divert any of the PDM funds for payment of salaries since they had an allocation of UGX. 55,131,150 meant for that purpose and was released 100 percent.

## **5.4. GULU DISTRICT LOCAL GOVERNMENT**

In the FY 2021/22, Gulu District Local Government had a budget of UGX. 817,287,145. The Ministry of Finance Planning and Economic Development released a total sum of UGX.509,928,262

representing 62 percent o/w UGX. 280,740,040 (50%) was revolving fund.

Gulu District Local Government is comprised of Forty-seven (47) parishes and according to the instructions to all Accounting Officers, each parish was to get a total of UGX.17,389,088 in the FY2021/22. However, each parish received UGX.7,105,909 as revolving fund. This was in accordance to the instructions in the letter issued by the PS/ST to repurpose UGX.53,237,683 for gadgets and tools towards the Parish Revolving Fund and hence the 100 percent performance on the resources disbursed equally across the parishes.

**Table 5: Showing the performance and Utilization of PDM funds in Gulu District Local Government for the FY 2021/22**

Item	Annual Budget FY2021-22	Actual release	% released	Actual expenditure	% spent	Not released	% Not Released
Revolving funds	561,480,083	280,740,040	50%	280,740,040	100%	280,740,043	50.0%
Administrative Cost	47,026,620	47,026,620	100%	47,026,620	100%	0	0.0%
Staff cost	128,923,919	128,923,919	100%	128,923,919	100%	0	0.0%
Gadget and tools	79,856,523	53,237,683	67%	53,237,683		26,618,840	33.3%
<b>TOTAL</b>	<b>817,287,145</b>	<b>509,928,262</b>	<b>62%</b>	<b>509,928,262</b>	<b>100.0</b>	<b>307,358,883</b>	<b>38%</b>
	<b>17,389,088</b>	<b>333,977,723</b>	<b>AVERAGE RF</b>			<b>307,358,883</b>	
		<b>7,105,909</b>	<b>13,645,460</b>			<b>6,539,550</b>	

Source: MFPED, Gulu DLG & PBO Computations

## **Observations on Gulu DLG**

### **5.4.1 Alleged misuse of PDM funds to pay salaries**

- i. The Committee observed that, Gulu District Local Government (DLG) had a budget of UGX. 17,389,088 per parish based on the equal sharing on the 47 parishes and these resources were for all the four components budgeted for under Parish Development Model. However, it should be noted that if all the funds directed to the Revolving Fund plus funds for Gadgets and tools were all released to Amuru District Local Government each parish SACCO would receive UGX.13,645,460.
- ii. The Committee also observed that, the Gulu Accounting Officer followed the instructions in the letter issued by the PS/ST to repurpose UGX. 53,237,683 for gadgets and tools towards the Parish Revolving Fund and hence the 100 percent performance on the resources disbursed across the parishes.
- iii. The Committee further observed that, Gulu District Local Government did not divert any of the PDM funds for payment of salaries since they had an allocation of UGX. 128,923,919 meant for that purpose and was released 100 percent.

## **6.0 DISBARMENT SCHEDULE TO PARISHES**

In addition to releases to the respective districts mentioned above, the Committee was required to interrogate the matter raised by Hon. Nsamba Patrick, MP Kassanda North, namely that whereas the rain season had commenced requiring farmers to be

facilitated to access planting materials and related inputs through the PDM, funds for the purpose had not been released.

In this, the committee was to inquire into the PDM funds disbursement schedule, to establish among others, if the releases are in tandem with the agricultural seasons.

We have taken into consideration the report presented by the Minister of Finance, Planning and Economic Development to the House, and referred to the Committee on 11<sup>th</sup> August 2022 and noted that the report does not adequately address the matter raised by Hon. Partrick Nsamba.

The Minister in his report under way forward 3.7 states *"that in future the ministry plans to release the Parish Revolving Funds in two tranches, in July and January so that the beneficiary households can plant their crops by the start of the two major rain seasons in the most parts of the country"*

This response is not sufficient to answer the question of disbursement of funds to the Parish SACCOs.

The Statement indicates that in the course of the FY 2021/22 the Ministry released funds as follows;

- (i) Only UGX.62.69bn was released as Parish Revolving Funds.

- (ii) All the funds totaling UGX.10.5bn for administrative costs to cater for office and overheads were released to the Local Governments by the end of the financial year.
- (iii) All the funds -UGX.28.79bn to cater for Staff costs for recruitment of Parish Chiefs and Town Agents were released to local governments
- (iv) Only UGX.11.87bn for Gadgets and tools was released and later with instructions from PS/ST to all Accounting Officers was supposed to be channeled as Revolving Funds.
- (v) The Minister in his report to the House states that "the funds that were not released was on account of non-readiness of the Local Governments and the Parish SACCOs.
- (vi) He further states that UGX. 1.0bn was released to the Ministry of Local Government for the Operationalization of the PDM Secretariat.

The Committee notes that in the FY 2022/23 UGX. 1,142.05bn was approved as the budget for PDM of which UGX. 1,059.4 bn is appropriated as Revolving Funds for all the 10,594 parishes and each to get UGX.100 million. According to the Minister in his Statement UGX. 134.83bn has been released in quarter one FY 2022/23.

I beg to report that whereas the Committee wrote to the Hon. Minister scheduling meetings to receive clarification on the

disbursement schedule and the amounts involved, the Minister did not honor our invitation.

**The Committee recommends that the Minister of Finance, Planning and Economic Development lays before this House the disbursement schedule for the PDM Funds**



## **7.0 COMMITTEE OBSERVATIONS**

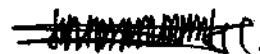
### **i. PDM Strategy**

The Committee observes that Parish Development Model or concept is new under the NDPIII framework and it has not yet been understood by many stakeholders due to its multi-disciplinary and multi-sectoral strategy.

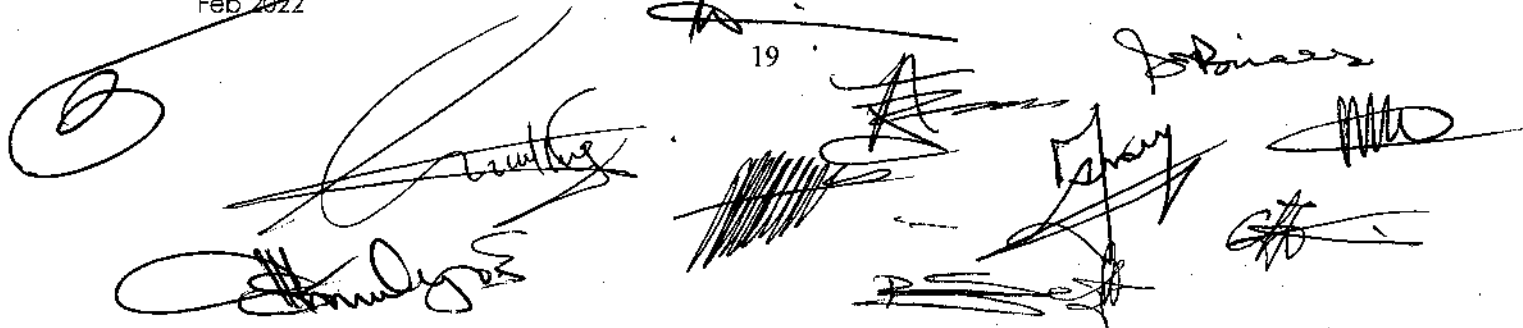


### **ii. Distribution of funds for the PDM strategy for the FY 2021/22**

In the FY 2021/22, government released UGX.200 billion for the rollout and implementation of the PDM (**Annex 1 a letter by PS/ST referenced BPD/107/86/02, dated 15<sup>th</sup> February 2022**)<sup>3</sup>. The Committee observed that this resource envelope covered four thematic expenditure areas namely the Revolving funds, Administrative costs, Staff costs and equipment/gadgets/tools. The Committee was informed that the PDM resource envelop for each District Local Government per parish was estimated at UGX.17,389,081.



<sup>3</sup> The Second Budget Call Circular on the finalization of the Budget for the FY 2022/23, 15<sup>th</sup> Feb 2022



### iii. Alleged misuse of PDM funds to pay salaries

The Committee observed that the PS/ST Ministry of Finance, Planning and Economic Development (MFPED) in the Circular BPD103/155/01 dated 30<sup>th</sup> November 2021 communicated to all the Accounting Officers directing the recruitment of parish chiefs with the provision of salaries in the budget for Parish Development Model (PDM) (Annex 2)<sup>4</sup>. The Committee therefore notes that the payment of salaries to the Parish Chiefs was provided in the PDM budget to the Local Governments for the FY 2021/22

### iv. Alleged deviation from the PDM guidelines

The Committee Observed that all the funds for the Parish Development Model -PDM was released with clear guidelines for implementation of the program. From the interaction with the CAOs from the Local Governments, all the District Local Governments -DLGs were adequately informed and guided on actual utilization of the funds. The Committee further observed that all the District Local Governments-DLGs used and followed the guidance from the Ministry of Finance and therefore no loss of funds, as the Parish Development Model -PDM funds were well guided by the respective Ministries as per the guidelines and circulars released to the District Local Governments-DLGs on its utilization.

<sup>4</sup> Recruitment of Parish Chiefs/Town agents in Local Governments

**v. Limited Public awareness of the Parish Development Model among the citizens and policy makers:**

The Committee was informed that the Parish Development Model is meant to improve the livelihoods of the ordinary citizen living in the subsistence economy, however, many of the citizens/beneficiaries and policy makers are not fully aware about the concept and objectives of the model and what role they and other stakeholders are to play towards its successful implementation. The Committee further noted that there is no clear relationship or coordination channel between the PDM Secretariat, the Sub Counties and the Districts.

**vi. Lack of data on the beneficiaries**

Much as UBOS was supposed to collect and analyze data to inform all other pillars of the Parish Development Model these activities weren't carried out. The Committee observed, that there is no credible data on the 39 percent households the program is targeting. The Parish Development Model Information System (PDMIS) developed by UBOS to generate parish registers of households and communities to enable real time access to information had not been put to use. Lack of data of the beneficiaries might hinder the success of the intervention.

**vii. Limited public awareness on the Parish Development Model policy and guidelines:**

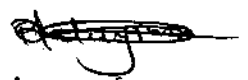
Whereas the Parish Development Model is meant to improve the livelihoods of the ordinary citizen living in the subsistence

economy, many of the citizens/beneficiaries and policy makers are not fully aware about the concept and objectives of the model, and the role they are to play towards its successful implementation.

**The Committee recommends continuous and intensified sensitization of the communities especially the target groups in the PDM strategy so as to achieve the intended outcomes of the intervention.**

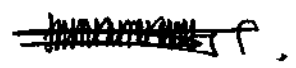


**viii. Selection challenges**



The Committee observed that the selection of the beneficiary of the PDM funds is a big challenge. There was need to identify the particular target group earlier before this money went to the community such that these kinds of people are identified and trained on particular enterprises, they intend to engage in.

The challenge the intervention is experiencing right now is that everyone wants to get the money and yet this money was meant to protect those particular groups of people who are more vulnerable in the community and haven't had chance to access any capital to start business. It was also further observed that a number of groups were formed even without the required skills or even interest in a particular enterprise.



**The Committee recommends that Government provides adequate skilling of the enterprise groups to ensure that funds borrowed are**



put in good and productive use so as to ensure sustainability of the intervention.

**ix. Inadequate training of Parish Chiefs**

The Committee observed that whereas the Parish Chiefs are central in implementing the PDM, they have limited training in the various aspects of the PDM.

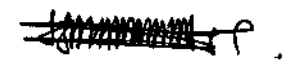


**The Committee recommends that Government as a matter of urgency implements a phased capacity building program for the Parish Chiefs with focus on multi-skilling in handling complex PDM intervention; this can be through training, workshops and seminars.**



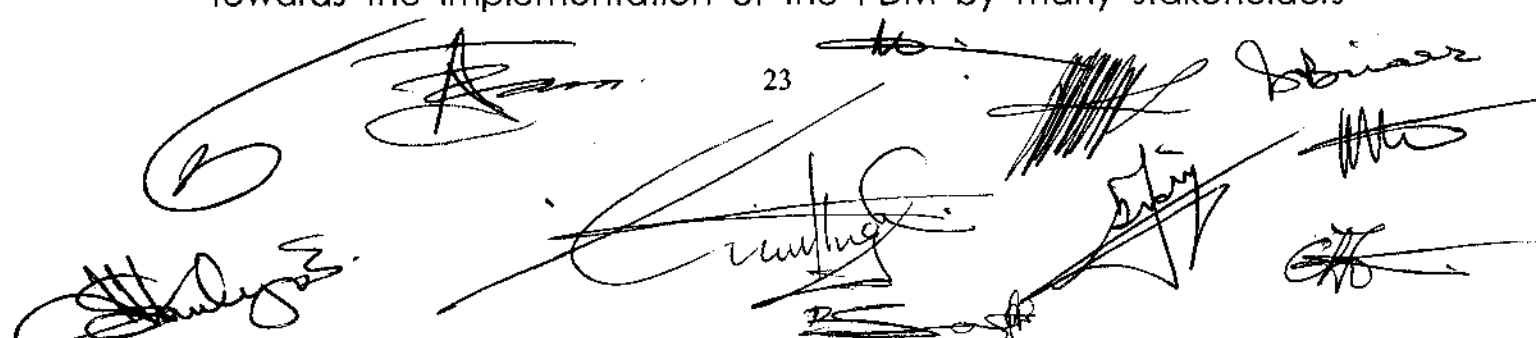
**x. Unmatched Rollout.**

The Committee observed that there is unmatched rolling of the pillars in the initial stages of the Parish Development Model implementation; the pillars are not moving in tandem as required by the planned implementation schedules. For instance, the acceptable chronological implementation schedule of the PDM requires pillars number 5 -Community Mobilization and Mind set change) and 6 – Parish Based Management System to be carried out before any other pillars can be brought on board; unfortunately, this has not been done.



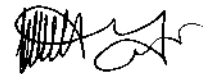
**xi. Negative Mind set**

The Committee observes that there is a strong negative energy towards the implementation of the PDM by many stakeholders



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both in government and the private sector and this cuts across at all levels.



**xii. Conflicting Messages on the PDM funds**

The committee also noted, that different messages on how much is supposed to be sent to the SACCOs accounts as revolving funds against the PDM IPFs that were issued for the FY 2021/22 and the actual releases to the Districts as Parish revolving funds by Ministry of Finance, Planning and Economic Development. For example, the information in the Public is that the UGX.17 million is revolving fund and this is expected to be the same with the UGX. 100million per parish. However, the communication from the Ministry of Finance, Planning and Economic Development is that these resources were for the four categories that include; Revolving Funds, Administrative Costs, Staff Costs and Gadgets & tools.

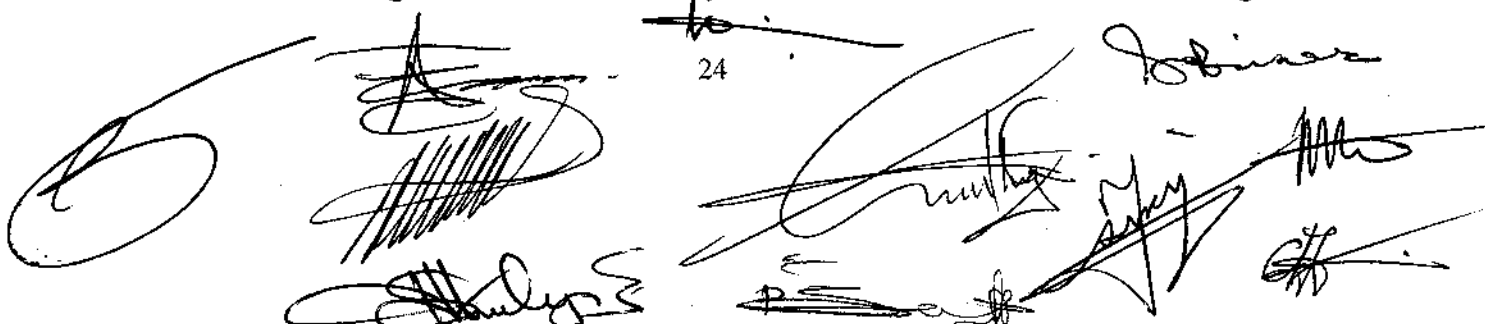


**8.0 RECOMMENDATIONS ON THE PDM STRATEGY**



The Committee therefore recommends as follows:

- i. Government should prioritize the implementation of all the pillars of PDM chronologically to enable maximum intake, understanding and utilization by all the stakeholders. In the FY 2022/23, the provision and commitment of UGX.100 million per parish (Financial Inclusion pillar 3) will push the Parish Development Model- PDM strategy to another level. However, the inadequate support for pillars **(especially pillar 1 Production, Storage, Agro processing, Value addition and Marketing and Community mobilization, Mindset change**



**and cross cutting issues (Gender, environment, Disability etc) pillar 5)** may slow the intended progress of the strategy.

- ii. Monitoring and supervision of government program under the Parish Development Model- PDM strategy should be intensified by relevant organ of government including private sectors and non-governmental organizations at all levels in order to achieve the success of the intervention.
- iii. Government as a matter of urgency implement a phased capacity building program for the Parish Chiefs with focus on multi-skilling in handling complex PDM intervention; this can be through training workshops and seminars.

## 9.0 CONCLUSION

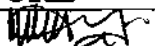

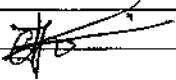
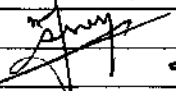
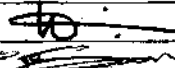


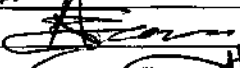

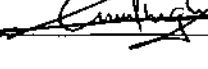
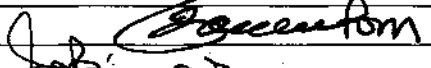

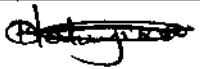
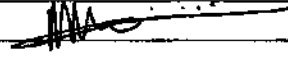
The Committee thus concludes that the alleged case of misuse of the Parish Development Funds by the District Local Governments was an isolated case in Amuru District Local Government where the Accounting officer did not follow the instructions in the letter issued by the PS/ST to repurpose UGX. 75,189,262 for gadgets and tools towards the Parish Revolving Fund and hence reducing the share of each parish from UGX.6,434,814 to UGX.5,138,441 that was to be disbursed equally across all the parishes and in his own admission the Accounting officer Amuru informed the Committee that out of the budgeted UGX. 99,385,884 for staff costs he spent part of it for paying parish chiefs.

Secondly, the Minister's statement to the House and the written submission to the Committee does not answer the question of request for release of the disbursement schedule.

The Parish Development Model is a good model premised on the principle of uplifting households and improving livelihoods and should therefore strategically be placed for the benefit of the ordinary citizen. The success of the PDM interventions will depend on the actual understanding of the PDM concept, total commitment by the implementers and effective support, proper monitoring and supervision by the respective DLGs.

I beg to move

**REPORT ON THE DIVERSION OF THE SEVENTEEN MILLION SHILLINGS  
FOR THE PARISH DEVELOPMENT MODEL FUNDS IN THE FY 2021/22**

NO.	NAME	SIGNATURE
1	Hon. Onzima Godfrey C/P	
2	Hon. Apolot Christine D/CP	
3	Hon. Natukunda Midius	
4	Hon. Chelimo Reuben Paul	
5	Hon. Kunihira Abwoli Agnes	
6	Hon. Modoi Isaac	
7	Hon. Twinobusingye Jovanice	
8	Hon. Bwiire Sanon	
9	Hon. Adriko Yovan	
10	Hon. Acan Joyce Okeny	
11	Hon. Kitanywa Sowedi	
12	Hon. Mugabi Martin Muzaale	
13	Hon. Byarugaba Alex	
14	Hon. Koryang Baatom	
15	Hon. Biraaro Gashanga Ephraim	
16	Hon. Wanyama Micheal	
17	Hon. Wandwasi Robert	
18	Hon. Wokorach Simon Peter	
19	Hon. Katusabe Godfrey Atkins	
20	Hon. Emigu Julius Peter	
21	Hon. Naluyima Betty Ethel	
22	Hon. Lwanga Jimmy	
23	Hon. Nambooze Teddy	
24	Hon. Nakabuye Juliet Kakande	
25	Hon. Nyangweso Dennis	
26	Hon. Okabe Patrick	
27	Hon. Isingoma Patrick Mwesigwa	
29	Hon. Komol Emmanuel	
30	Namutaawe Joan	